

American Higher Education in the Twenty-First Century

Social, Political, and Economic Challenges

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Michael N. Bastedo, Philip G. Altbach,
and Patricia J. Gumpert



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Activism and Social Movements in College

*Actors, Contexts, Tactics, and Strategies of Postsecondary
Political Engagement*

Charles H. F. Davis III, Demetri Morgan,
and Katherine S. Cho

Activism and social movements in college and university contexts are as foundational to American higher education as are the very grounds upon which many postsecondary institutions are built. Across the long history of higher education, activism has played an integral part in the many reconstitutions of US postsecondary institutions, especially regarding greater access, equity, and inclusion for minoritized and marginalized communities. Even in the early period of colonial colleges during the seventeenth and eighteenth centuries, students expressed concerns about the limits of classical curricula, substandard food and lodging, and the prevailing doctrine of *in loco parentis* ascribing paternalistic authority over students to institutions.¹ Most notable is the “golden era” of student activism, the 1960s, which continues to predominate the US social movements literature, as sociological interests grew almost as quickly as unrest spread throughout colleges and universities across the country. College and university activism during the late twentieth century, however, remained relatively understudied by comparison, especially within the formalized field of higher education.

The seminal student activism scholarship of the late 1980s and late 1990s notwithstanding,² the study of student activism experienced a period of relative dormancy in the early 2000s. To be sure, this was not because activism was not happening on college and university campuses, but likely the result of a cooling-off period following the preceding wave of affirmative action-related organizing of the late twentieth century.³ Much like the period immediately following the

golden era, postsecondary activism became less intense and therefore less visible in both public and scholarly discourses. However, the second decade of the twenty-first century saw a sharp rise in frequency as well as visibility of higher education activism, particularly among students as the movements for Black lives, DREAMERS and undocumented students, and gender and sexual justice (i.e., LGBTQIA+), coalesced within broader US society as well as on campus. In the wake of this contemporary wave of social movement activity, higher education scholars' interests again turned to the study of activism, which is evidenced by numerous journal special issues, research articles, scholarly essays, and books published on the subject in the past ten years.⁴

In this chapter, rather than offering a comprehensive chronology of contemporary higher education activism, we focus on three interrelated areas comprising the resurgent *study* of activism and social movements: movement actors, conceived both individually and organizationally, who participate in various forms of direct action; intra- and extra-institutional contexts in which activism and social movements occur; and the tactical repertoires (including strategies) undertaken by movement actors to transform postsecondary institutions and society. Altogether we conceptualize these areas as the actors, contexts, tactics, and strategies (ACTS) framework.

Using this framework, this chapter is organized into sections wherein we define and describe each analytical unit in accordance with the extant literature on activism and social movements in higher and postsecondary milieus. In doing so, we pay deliberate attention to contemporary activism within the past ten years, especially strategies and tactics that leverage alternative and activist new media projects that have both widened social movement participation as well as deepened its impact.⁵ In some instances, as in the section focused on contexts, we reference examples to situate how operational definitions of a particular analytical unit are represented in higher education research and practice. We conclude each section with a set of questions and considerations for the ongoing study of activism and social movements as contemporary phenomena in today's expansive, seemingly borderless, and digitally mediated postsecondary environments.

Actors in Higher Education Activism

Typically, the topic of activism in postsecondary contexts has focused on students as the primary actors.⁶ However, we intentionally broaden the category to include an array of individuals and collectives engaged in building political power to challenge the status quo and transform postsecondary institutions as well as

society. This broader framing also enables us to analyze research commonalities as well as differences across demographics to enhance and extend the concept of actors in the study of activism in higher education. This section is organized around the primary actors that previous research has identified as engaging in activism in, around, and against higher education contexts. Each subsection seeks to provide an operational definition to distinguish actor groups from one another. Then, main research topics and questions are summarized and reviewed to synthesize a snapshot of what is known about each actor demographic. Finally, the section concludes with areas for researchers and practitioners to consider and pressing questions that help extend the ACTS framework.

STUDENTS AS POLITICAL ACTORS

Although a topic with an immense amount of research, there is little consensus on how to operationally define who student activists are. This is an especially critical task given the large research base on student leaders and the importance of students involved in a variety of institutional activities.⁷ Further, the notion of students possessing multiple, always developing identities that are differentially salient means that a student can identify as or be labeled a student activist at one point in their collegiate career and not another.⁸

The tension around saliency and fluidity highlights what political psychologists have described as “acquired” (i.e., intrapersonally chosen or honed) versus “ascribed” (i.e., interpersonal assumptions of a person’s identity often based on appearance) identities.⁹ Accordingly, unpacking the difficulty in exploring the confluence of one’s political identity, Huddy explains, “shift[s] in modern identity from attributes that were essentially determined at birth in medieval times—one’s religion, occupation, and economic status in life—to identities that are much less deterministic and more subject to choice in the modern era.”¹⁰ That is, an activist identity is informed by one’s personal choices and identities as well as one’s social location, race, class, gender, ability, sexuality, and a range of other dimensions.¹¹ Hence, these initial dynamics begin to underscore how difficult it can be to pin down what it means to be a student activist when considering the slipperiness of operationalizing identity as an agreed-upon concept between people, much less intrapersonally.

Further, because of our effort to disentangle the notions of contexts and tactics from that of actors, it is not possible to rely solely on where activism happens or what individual activists may be doing to distinguish themselves politically. Therefore, we adapt a constellation of propositions from higher education studies,

sociology, psychology, and political science to present an operational definition of who student activists are as actors. First, we assert the obvious—that a core component is a formal affiliation with an educational institution, whether current or previous, based on taking or having taken a prescribed program of study over a period of time. This includes graduate/professional students, undergraduate students, and alumnx.¹² However, it is important to note that the literature suggests that the issues this configuration of (former) student activists address diverge and overlap in important ways. For instance, research on graduate/professional student activism in the past thirty years has focused mainly on collective bargaining concerns.¹³ Research on alumnx activism is similarly sparse, with a collection of studies that seeks to interrogate the impact of activism on the lives of individuals beyond their college years,¹⁴ although more recent work has framed alumnx as a contingent of what social movements scholars refer to as “communities of memory.”¹⁵ We do not suggest these are the only issues that concern graduate/professional students or alumnx. Rather, these are the predominant ways researchers have rendered who these particular higher education activists are (or were previously while postsecondary students).

In contrast, research has operationalized undergraduate students much more broadly, attending to the myriad manifestations of undergraduate students based on their curricular choices,¹⁶ cocurricular affiliations,¹⁷ salient identities,¹⁸ and geographical realities.¹⁹ Finally, some studies are explicit in naming coalitions that span these student (or former student) categories. For instance, Hill and colleagues explored how graduate and undergraduate student activists who identified as non-Palestinian supported movements for Palestinian liberation, on campus and beyond.²⁰

The second consideration for understanding student activists as actors emanates from a sense of a “shared collective identity” that can be mobilized on behalf of a social movement.²¹ In addition, scholars have noted that micro-mobilization, solidarity, commitment, boundaries, consciousness, and negotiation are defining features of people engaged in social movements or activism.²² Finally, student activists must have a defined set of cultural, social, environmental, or political goals that they are aware of and working to realize that put them into direct engagement with power structures.²³ Taken together, student activists are individuals who are currently or formerly enrolled at a postsecondary education institution, ascribe to a collective identity rooted in a social movement, and define goals that seek cultural, social, or political change and transformation.

STUDENT ACTIVIST IDENTITIES AND OUTCOMES

Two recurring topics in the higher education student activism literature help to flesh out our operational definition of actors. The first is concerned with the social identities of a student and their identity development.²⁴ For instance, work on neo-activism highlights how self-identified student activists have come to see their various identities as informing but also inseparable from their identity as an activist.²⁵ Another example expresses an interest in how campus sexual violence activists “understand and make meaning of both their category and role-based identities as a function of their activist engagement.”²⁶

Another thrust of the literature has been to center what we loosely define as student activist outcomes, the inter/intrapersonal consequences of one’s identification as an activist. They are distinct from but connected to outcomes associated with the strategies and tactics of doing activism (see the section below). On the negative side of this spectrum are notions of student activist burnout, isolation, and disrupted academic performance.²⁷ For instance, scholarship framing student activism as labor has attempted to “problematize traditional notions of student activism and advance the scholarship about the costs and consequences of student activism, specifically for students with minoritized identities.”²⁸ These works often chide institutional agents for creating and perpetuating structures that inform and lead to these less desirable outcomes for students.²⁹

On the positive end of the outcome spectrum are examples of engaging in high-impact educational practices,³⁰ involvement in student leadership activities or athletics,³¹ and advancing issues that directly relate to their academic or career self-interests.³² For example, research examining student activism within a service-learning course asks, “In what ways are we creating spaces where students feel they can engage in performances of activism, which are physical manifestations of resistance to marginalization and oppression where people speak out with voices and bodies?”³³ In totality, the potentially positive and negative outcomes that student activists experience and the ways that inform their identities remains a ripe area for further exploration and attention to intersectional realities.³⁴

NONSTUDENT INSTITUTIONAL AND COMMUNITY ACTORS

Beyond student activists, the higher education literature has nominally captured three stakeholder groups engaged in activism: faculty, staff and administrators, and community-based organizers. Unlike students, these individuals are tethered to the institution in idiosyncratic and continuously shifting ways

that make marking who they are within an activist frame difficult to track empirically. Nonetheless, we broadly conceive nonstudent activists, from the actor standpoint, as people whose relationship(s) to an institution partially inform or make up their identity as activists relative to labor, geographic, or symbolic realities flowing from the policies, practices, and discourses of an institution or the entire postsecondary education landscape. With these considerations in mind, we briefly overview relevant dimensions related to labor, geography, and higher education's symbolism, fleshing out the contingents of nonstudent institutional and community actors.

COLLEGE AND UNIVERSITY FACULTY

We set aside for the purposes of this broad review the many and varied instances of faculty using their intellectual labor and scholarly agendas to engage in advocacy,³⁵ activism (i.e., “scholar activism”),³⁶ or “activist scholarship” pertaining to their field of expertise.³⁷ Such work is as numerous and complex as there are people that make up the faculty ranks.³⁸ We limit our review to the primary animating feature of faculty activism in relation to the academy, which connects to collective and individual responses to the spread of managerialism and academic capitalist forces.³⁹ In particular, changing labor realities for faculty have coalesced around three primary areas where we see faculty activism, including (a) attacks on tenure and academic freedom;⁴⁰ (b) the rise of contingent faculty labor;⁴¹ and (c) diversity, equity, and inclusion (DEI) concerns.⁴² We define faculty activists as people whose primary affiliation with an institution entails teaching and research activities acting in opposition to that institution.

A wide and ideologically diverse coalition of organizations (e.g., the American Association of University Professors and the National Academy of Scholars) and less formalized groups have galvanized attention on academic freedom and tenure through engagement on different media platforms.⁴³ These bedrock features of faculty life have become a necessary component to how faculty understand who they are in relation to the institution.⁴⁴ Therefore, faculty activists walk a delicate line between advocating for their continuation and alienating other university stakeholders and the broader public who are not afforded similar protections.⁴⁵

Contingent labor and faculty activism has likely predominated this issue over the past forty years. The reliance on contingent labor has placed faculty in financial and socioemotional precarity without demonstrating that it helps institutions' bottom line.⁴⁶ Yet institutional governing bodies and leaders have continued to

favor these labor relationships. In response, numerous groups (e.g., New Faculty Majority) have arisen to organize faculty to push back against this trend. The shared identity piece that adds this issue to the repertoire of faculty activists is the assessment that precarious labor relationships for some faculty impact all faculty and students.⁴⁷ Finally, faculty have been actively involved in lobbying their institutions to address DEI concerns more substantively.⁴⁸ This area is where faculty activism is most likely to overlap with student activists, community members, and institutional administrators.

STAFF, ADMINISTRATORS, AND COMMUNITY ORGANIZERS

Staff and administrator activism, as well as community activists on campus, are relatively less understood compared to student and faculty activism. Much of the literature on staff and administrators positions them as either supports for or adversaries to student and faculty activists.⁴⁹ Other scholars have framed staff and administrators' roles in institutional change through the less contentious framework of leadership and "tempered radicalism."⁵⁰ Still, what remains unknown are many of the component issues that make up staff and administrators as activists beyond their relationship to student and faculty actors. This is due, in part, to the type of labor agreement (i.e., "at-will" employment) to which many staff and administrators are subject relative to other institutional stakeholders.⁵¹ That is, without the protections afforded by unionization, academic freedom, or tenure, the fear of losing one's job may prohibit college and university employees from engaging in formal activism at (or against) their institutions.

On the contrary, the literature on community activists in relation to the university largely falls in two buckets: concerns about strained town-gown relationships and geographical encroachments of institutions into the surrounding community, and the integration of community-based activists and organizations into service-learning type courses. Town-gown relationships refer to institutional involvement in the community context and the ways its business practices either elevate or harm community ventures.⁵² The encroachment piece deals with institutional real estate practices and their impact on affordable housing, community amenities, and traffic. As a result, community activists tend to organize themselves either in support of or against these practices.⁵³ Finally, there is a wealth of literature that identifies community activists as integral stakeholders in offering service-learning courses.⁵⁴ The presumed intent of these courses, albeit contested and critiqued, is to expose students to issues surrounding their institution while being generative

for the communities.⁵⁵ We define community activists as individuals or groups with no affiliation to the institution who take up positions that advance agendas that interact with institutional priorities.

CONSIDERATIONS FOR FUTURE DIRECTIONS

This component of our review set out to define the contours of *who* activists are within the postsecondary education ecosystem. There are two primary considerations that cut across each stakeholder group: identity and fragmentation. A primary component of understanding *who* activists are includes contextualizing how their various identities inform their causes. Intersectionality and queer theory are two approaches that remain underutilized in their application to how postsecondary activists navigate their identities.⁵⁶ These approaches can help to center interlocking identity dimensions while foregrounding contexts, tactics, and strategies that may be more environmentally focused.⁵⁷

With the reality that collective engagement is a hallmark of understanding *who* activists are, it is striking that the actors we reviewed remain largely fragmented from each other. Only with regard to DEI issues has the literature captured a sustained focus on coalition building across institutional stakeholders.⁵⁸ Fragmentation of actors results in duplicated efforts, movement inefficiencies, and competing tensions.⁵⁹ Given these considerations, we outline a research agenda focused on advancing an understanding of actors that also contributes to how to engage, support, and be in solidarity with different configurations of individual activists and activist groups:

- How are the experiences of college and university activists shaped by intersecting and overlapping systems of oppression?
- How does the saliency of one's social identities inform one's understanding and development of an activist identity?
- What are the components of successful coalition building across activist groups with similar and differing sociopolitical priorities?
- What are the implications of activist participation for social and role identity development?

Contexts within Higher Education Activism

Social movements in relation to higher education—whether encompassing the tactics (e.g., protests, demonstrations, boycotts) enacted on college campuses or involving actors such as students, staff, faculty, administrators, and alumnx—reflect

larger societal concerns, dynamics, and tensions. C. W. Mills describes the necessity of sociological imagination—the ability to consider the broader sociological structures and systems that impact individual behavior, relationships, and actions.⁶⁰ University structure, organizational culture, campus climate, geographical location, temporality, and different contexts translate into rethinking the boundaries, spaces, and even institutions themselves when studying higher education activism.

BOUNDARIES OF CAMPUS ACTIVISM

Much of the literature on activism in higher education focuses on not only students but specifically students *on* college campuses.⁶¹ This type of contextualized activism (i.e., geographically within the physical boundaries of the university) tends to be what is deemed *oppositional activism*, or activism meant to critique the institution.⁶² Examples include the 1992 hunger strikes at the University of California, Los Angeles, for what would eventually become the César E. Chávez Department of Chicana/o and Central American Studies;⁶³ events like Take Back the Night and End Rape on Campus;⁶⁴ the Free Speech Movement in the 1960s at the University of California, Berkeley, regarding students' rights to protest and academic freedom; and the Open Admissions Strike at the City College of New York in 1969.⁶⁵ Other forms of campus activism are not necessarily oppositional to the university but still take place on college campuses. Actors utilize the symbolic status of higher education institutions as one of the battlegrounds for societal values.⁶⁶ Historical examples include the anti-war Oxford Pledge in the 1930s, where students vowed to not fight any US wars,⁶⁷ and the gay liberation movement with solidarity movements at Cornell University in the 1970s.⁶⁸ Yet the boundary between oppositional or non-oppositional is much more blurred; colleges and universities serve as microcosms of societal concerns and reflect similar institutional failures, which in turn are connected to broader movements that lend more strength to campus-specific demands. For example, the civil rights and Black Power movements overlapped with campus resistance efforts to address longstanding racial segregation and a lack of curricular diversity within higher education. The latter specifically spurred the development of the field of Black studies as well as the first College of Ethnic Studies at San Francisco State University.⁶⁹

Although the aforementioned examples highlight higher education activism as bound to a college campus, actors also engage in social movements (and targeted audiences) outside the geographic borders of the university (including those outside of the United States). The Greensboro sit-ins in 1960 were orchestrated by the Black students attending North Carolina Agricultural and Technical State

University;⁷⁰ the Tiananmen Square protests and massacre in China in the 1980s included university students;⁷¹ the political protests throughout Iran in the 1970s to 1990s had such heavy student involvement that the Iranian government shut down its higher education institutions for three years in 1980.⁷² Global movements like #RhoadsMustFall and #BlackLivesMatter have used social media platforms like Twitter to both increase awareness and connect to national and global discourses. The decreased emphasis on geographic locality helps complicate the ways activism and coalition building do not clearly distinguish actor roles, responsibilities, and amplification. The creation of Asian American as a racial and political identity through UC Berkeley's Asian American Political Alliance reflected a multigenerational, multiethnic, and multi-class group of individuals.⁷³ Transnational collaboration has forged relationships between and among activists, as seen with Black Lives Matter, #FreePalestine, and anti-settler colonialism. The blurring of campus boundaries—on, off, across, beyond—reinforce the global impact of oppression and necessity of what Lilla Watson first described as a shared liberation.

The boundaries of higher education activism within existing scholarship reveals a construction of “what is” and “what is not.” More specifically, the majority of research into higher education activism is anchored to the campus—the social movements at or adjacent to four-year universities, involving four-year university students, or both. While necessary, the subtle categorizing and existing foci within higher education activism literature minimize the critical relationships that nest colleges and universities into communities. As described in the next section, blurring these boundaries pushes the contours of our research to reexamine definitions, locality, and discipline.

EVOLVING SPACES AND NESTED SYSTEMS

The permeability of space is critical in considering how existing literature has described what higher education activism has been, what it is now, and what it could be in the future. Feminist scholars such as Patricia Hill Collins,⁷⁴ Dolores Delgado-Bernal,⁷⁵ and collectives like the Third World Women's Alliance⁷⁶ have pushed against the masculine constructions and performativity related to activism—being on the front lines, “taking charge,” even the idea of protests—to increase the spaces to discuss activism through collective care, collectivism, and coalition building. Therefore, even the definition of “activism” must be placed within larger societal, systemic contexts that influence the parameters of definitions.

The construction of space, as influenced by boundaries, geography, and mobility, reveals necessary areas for growth. Emerging research regarding activism

at two-year colleges reveals the false dichotomy of on and off campus.⁷⁷ The mobilizing in community colleges illuminates the overemphasis in our subfield to positionally connect activism-related research across higher education contexts (i.e., reliance on distinctions like “on campus” and “off campus” or who attended which college) in contrast to the mobilizing networks, performance constellations, and organizational coalitions reflective of how social movements have been shown to function. The emphasis on labeling the spaces, the campuses, the actors, within these tightly constructed boundaries of our research serves as an ironic methodological and theoretical tool against the very collectivism we argue for (and instead reveals the embedded contexts of naming, branding, and elitism). This irony reflects the ways even the label of “activist” is up for debate.⁷⁸ People cannot be separated from their environments; actors and actions cannot be separated from the multifaceted, multilayered contexts in which they are located. Higher education labor movements, such as those among contingent faculty, reveal broader issues of cost of living, inflation, and economic conditions,⁷⁹ and likewise, educational opportunities are impacted by geography.⁸⁰ As critical race theory articulates, nothing is ahistorical and nothing can be decontextualized,⁸¹ and higher education activism must include systemic, institutional, and geopolitical history. Demands and concerns from higher education actors reveal the repeated cycling of actions and (broken) promises, which reflects the broken foundations on which institutions were constructed.⁸²

In addition to integrating history and geography, higher education campus activism is impacted by political pressures (both federal and state), economic relationships, capitalism, funding, and regulations. For example, state policies such as those in North Carolina, Wisconsin, and Maryland, have articulated how free speech must be protected, and as such have shaped the possible tactics and strategies adopted by actors at their respective higher education institutions.⁸³ Moreover, the 2021 resolution passed by Idaho legislators (H337)⁸⁴ or the now-repealed Executive Order 13950 banning critical race studies and related curricula influence what can even be topics for mobilization. Thus, considering the context of higher education activism requires a reconceptualization of where such activism takes place and the sociopolitical boundaries of university life.

INSTITUTIONAL CONTEXTS AND CONCERNS

The role of contexts, however, cannot be limited to what impacts higher education activism. Colleges and universities are not merely experiencing the contexts in which higher education activism takes place but also *create* the contexts

and conditions, serving as the vehicles, aggressors, and recipients of activism. For example, the protests against the Vietnam War at Kent State University, leading to the Kent State Massacre or the protests for the cost of living adjustment across the University of California system have sparked debates and further protests regarding the excessive force used by colleges and universities.⁸⁵ Moreover, scrutinizing institutional context, response, or actions requires assessing and defining: Who or what is the institution?

The institution can represent a specific set of actors, policies, or commitments, as well as a larger abstraction of organizational behavior and change. Symbolic and positional power within colleges and universities position presidents, senior administrators, and university-level boards as proxies of the institution. Their remarks both reveal campus culture and climates of their respective institutions and shape those same markers.⁸⁶ For instance, responses from campus leadership regarding racial incidents and related subsequent activism have demonstrated a lack of concrete change.⁸⁷ This type of analysis of *the institution* illuminates how the university language about diversity serves as a distraction or dilution⁸⁸ or how their commitments enact *nonperformativity*, a phenomenon where the declaration to change serves as the evidence of change (i.e., a performance of nothingness).⁸⁹

What this institutional lens offers for higher education activism is a deeper look at the embedded manifestation of neoliberal, white, settler-colonialist heteropatriarchal systems, whether exhibited through the erasure of marginalized identities in yearbooks and student publications⁹⁰ or the weaponizing of bureaucracy and red tape as a way to push against activism and complaints.⁹¹ In doing so, higher education activism reflects the growing literature regarding the theorization of organizations and specifically institutional responses to race and racism, such as the disproportionate financial divestment in communities of color⁹² or appeasing students or co-opting their demands.⁹³ The cyclical demands within higher education activism map back onto the systemic structures, concerns, and contexts as ways to complicate change, progress, and the narrative of success.

CONSIDERATIONS FOR FUTURE DIRECTIONS

Aligned in our review, we challenge the dominant narratives used to describe higher education activism and emphasize the shifting boundaries of locality and campus geography; we call for consideration of metaphysical, transnational, and digital spaces and a stronger scrutiny and clarity regarding “the institution.” We recognize just as activism traverses boundaries, we must also move toward an in-

terdisciplinary evolution for theory and methodological considerations, such as case studies, historiography, and network analyses. Questions we offer for future directions through the contexts framework are the following:

- How does institutional type and the positioning of colleges and universities (both geographic and political) influence activism? For example, what of community colleges or regional colleges?
- How does activism and institutional responsibility shift through digital spaces of activism and virtual collective action? How might this impact the boundaries of solidarity and coalition building?
- What methodologies and methods can better capture the multifaceted, multilayered contexts influencing the narratives of actors, strategies, and tactics?

Tactics and Strategies in Higher Education Activism

The study of activism in higher education research has often focused more on the actors and contexts dimensions of social movements rather than elucidating the strategic approaches or tactical means by which campus-based movements achieve their goals. For example, it is well known that the relevance and representation of race- and gender-based epistemologies (e.g., African and African American studies, gender and women's studies, and ethnic studies) in academe is the direct result of campus protests.⁹⁴ However, the particular nuances of how these protests were organized, what strategic and tactical actions the protests entailed, and the efficacy of such direct actions are largely absent in the higher education canon that discusses such a radical reconstitution of college and university curricula. For this reason, this section focuses explicitly on the strategies and tactics dimension of higher education activism. Building on applied disciplinary approaches to the study of activism, we bring together a multidisciplinary understanding of how students and other campus actors effectively undertake the process of institutional transformation. More specifically, we begin this section drawing on the applied work of historians and sociologists to better conceptualize the strategic and tactical relationships within and across postsecondary activism and movements of different eras. Then, we make connections between higher education research and what communications and critical media studies scholars have proffered in the way of understanding the strategic and tactical roles of information and communication technologies (ICTs) and new media within a dynamic tactical repertoire that includes mobilizing resources to achieve movement goals.⁹⁵

REPERTOIRES OF CONTENTION

“Tactical repertoire” is a sociological concept that encapsulates the wide array of individual and collective strategic actions undertaken by social movement actors to persuade or coerce institutions and people in positions of authority. The term is derived from post-1970s scholarship on social movements to frame the ways protests are relatively “predictable, limited, and bounded” by what activists and movements have learned from one another over time.⁹⁶ Much of what is known about tactical repertoires is the result of “protest event” research that quantified and analyzed variations in frequency and duration between accounts of contentious gatherings reported in the news, an approach still used by movement scholars today. However, given the potential for reporting bias of particular types of protest events (e.g., direct action opposing government institutions), tactical repertoires that target nongovernment institutions (e.g., colleges and universities) and sociocultural scripts have been best studied through prolonged, in-depth qualitative approaches and historical methods.⁹⁷ According to Charles Tilly, who first introduced the term to explain variations of political contention over time, the interests and claims made by organizers and activists exist within a broader sociopolitical arena and are the result of growing engagement with national electoral politics as well as associations and organizations that are more easily able to facilitate collective action.⁹⁸

As Verna Taylor notes, in social movement research, a “repertoire” refers to how “a set of collective actors makes and receives claims bearing on each other’s interests occurs in established and predictable ways.”⁹⁹ Three features of collective action (or protest) events include understanding tactical repertoires as sites of *contestation*, *intentionality*, and *collective identity*.¹⁰⁰ As sites of contestation, tactical repertoires employ symbols, discourses, bodies, identities, and other practices to establish or prevent shifts in institutionalized relationships of power. Further, such efforts are not haphazard but undertaken strategically to effectively leverage collective action to promote or obstruct dominant power relations. Finally, movements use tactical repertoires to cultivate a critical, oppositional consciousness and collective identity for movement workers that reinforces the relational process by which movement actors engage with one another.¹⁰¹

In the context of higher education activism, the aforementioned conceptualization of repertoires is useful for the many and varied ways collective action takes place. For instance, there are a number of common strategies employed by student and nonstudent actors within and across postsecondary contexts. Among the

most prominent is the strategy of disruption, which Francis Fox Piven defines as means of “withdrawing cooperation in social relations.”¹⁰² Both the threat of disruption as well as its enactment have been successful means of garnering concessions to activists’ demands from institutions and people in power.¹⁰³ However, the concept of disruption is as complex and as it is dynamic, eluding many higher education researchers studying activism. For example, activism generally—and protests more specifically—has often been regarded by institutions and institutional leaders to be wholly disruptive to college and university life.¹⁰⁴ Yet the need to distinguish such vague institutional interpretations of activism derives from how disruption, as a strategy, must account for the ways many colleges and universities function as both profitable research enterprises as well as institutions of higher learning.

STRUCTURAL AND INVASIVE DISRUPTION

Two primary types of disruption are identified by contemporary scholars of student movements. The first, *structural disruption*, refers to a strategy in which students withdraw from their structural role (e.g., refusing to attend classes) and thereby impede an institution’s ability to perform its educational function.¹⁰⁵ The second, *invasive disruption*, refers to interfering with institutional functions in which they may not have a specified role or institutions separate and away from campus (i.e., government buildings, department stores, or public spaces), which can impede the ability of others to perform their roles, thereby disrupting “business as usual.”¹⁰⁶ The former can include “sit-down” tactics of boycott, strike, and refusal, while the latter includes “sit-in” tactics of occupation, obstruction, and prevention. Boycotts and strikes have long been employed in higher education contexts, by both laborers and students. However, while both are tactical disruptions, the former is a refusal of participation as a “consumer” or user of goods and services until a particular sociopolitical outcome is achieved.

For instance, in 1956 Wilhelmina Jakes and Carrie Patterson, two Black women students at Florida Agricultural & Mechanical University, were arrested for refusing to move to the back of the bus and catalyzed the Tallahassee Bus Boycott in protest of Jim Crow segregation of municipal services. Today, boycotts have been a prominent strategy and tactic of student activists. This was especially visible during the heightened period of campus protests between 2014 and 2016, wherein students at dozens of colleges and universities employed the strategy of structural disruption through organizing walkouts in protest of racial injustice on campus and in broader society. Walkouts are a tactic originated by laborers and

popularized in education settings by student activists in K–12 schools during the 1960s who refused to continue attending classes under oppressive learning conditions. Walkouts by students at all schooling levels signify a withdrawal from participating in the educational function of an institution, thereby disrupting the ability for instructors—as representatives of schools, colleges, and universities—to effectively teach.

A strike, however, generally refers to a withdrawal of participation by workers in an effort to improve labor and other sociopolitical conditions for which an employer is either partially or entirely responsible. For instance, the Graduate Employees' Organization (Local 3550 of the American Federation of Teachers) at the University of Michigan staged a historic strike in fall 2020, refusing to teach classes or participate in research activities until their demands for safer conditions related to COVID-19 protocols and campus policing were met. Most notably, however, is the strike undertaken by college student athletes at the University of Missouri–Columbia in 2015. In the wake of numerous protests organized by Concerned Student 1950, a Black student-led movement organization at Mizzou, and a hunger strike by Black graduate student Jonathan Butler, thirty-two Black football players announced a strike on November 7, 2015. As a protest and act of solidarity with Black students and others organizing for racial justice, these players withdrew their collective participation in football-related activities until University of Missouri System president Tim Wolfe resigned. By November 8, the entire football team and coaching staff also committed to ceasing football operations, the consequences of which would include forfeiting their next game and an estimated loss of nearly \$2.18 million in revenue for the university. Less than twenty-four hours later, both the UM system president and university chancellor submitted their respective resignations, and football operations resumed.

Conversely, the 2013 occupation of the Florida Capitol by the Dream Defenders, an organization founded in 2012 by recent college graduates and young alumna following the killing of Trayvon Martin, represents a contemporary manifestation of invasive disruption.¹⁰⁷ The thirty-one-day occupation, conducted by college and university students from across the state and elsewhere, interfered with the everyday operations of state government with rallies, teach-ins, demonstrations, and other protest events inside the Capitol building. This was a deliberate response to the failed political leadership of the state, which the Dream Defenders considered responsible for the conditions leading to both Martin's death as well as George Zimmerman's delayed arrest, indictment, and subsequent exoneration. Similar occupations of college and university buildings have also increased in pop-

ularity in recent years, including events at Ohio State University's Bricker Hall, the main administration building where, in 2016, more than one hundred students and faculty occupied space outside the president's office for eight hours in protest of the university's dining and other services contracts with companies alleged to engage in labor exploitation and human rights violations.

ICTs AND ALTERNATIVE AND ACTIVIST NEW MEDIA PROJECTS IN HIGHER EDUCATION ACTIVISM

An introductory exploration of the role of the internet in student activism first appeared in the higher education literature in Robert Rhoads's seminal text *Freedom's Web: Student Activism in an Age of Cultural Diversity*. Therein, Rhoads chronicles the case of the Free Burma Coalition (FBC), which was organized in September 1995 by a doctoral student at the University of Wisconsin–Madison affectionately known as Zarni. Using the internet to share information about the human rights violations in Burma (Myanmar) broadly, Zarni helped raise awareness, elevate the public's collective political consciousness, and form a community of more than 150 FBC groups at campuses in both the United States and around the world.¹⁰⁸ What is more, the FBC coordinated numerous economic boycotts with coalitional organizations including the All Burma Students' Democratic Front and Amnesty International.

Extending Rhoads's introduction, James Biddix examined the expanding dimensions of information and communication technologies used by student activists in the early 2000s, coining the term "estudentprotest."¹⁰⁹ Biddix found that student activists often used "electronically-enhanced tactics" to "rapidly and effectively plan, coordinate, mobilize, and execute actions,"¹¹⁰ primarily through email and cell phones. Later work by Biddix further explored the expanding ways communications, including computers, cell phones, text messaging, and social networking sites (i.e., Facebook), were being used by student activists, particularly in the facilitation of relational learning practices.¹¹¹

Still, neither Rhoads nor Biddix offered a specific framework for understanding early internet use by student activists within an arrangement of tactical repertoires. However, Leah Lievrouw's more recent work conceptualizes these uses broadly as alternative and activist new media projects.¹¹² Alternative and activist new media broadly use "existing communication artifacts, practices, and social arrangements of new information and communication technologies to challenge or alter dominant, expected, or accepted ways of doing society, culture, and politics."¹¹³ More specifically, Lievrouw notes five basic genres of activist new media

projects: *alternative computing, commons knowledge, culture jamming, mediated mobilization, and participatory journalism*. These genres are useful for conceptualizing how contemporary activists in higher education leverage technology as a resource (i.e., resource mobilization) to advance and achieve their political goals. To be sure, the use of new media technologies for the purposes of social and institutional change is not considered wholly separate from more conventional “on-the-ground” tactics but often works in tandem and amplify grassroots work in ways that increase the capacity and reach of individual movement actors as well as social movement organizations. For instance, Davis has extended Lievrouw’s framework to discuss the ways organizers traverse postsecondary boundaries between campus and community to build and exert political power.¹¹⁴ In particular, Charles Davis proposed mediated mobilization—the use of new media to mobilize individuals and groups toward collective action—to frame the role of social media in the creation and sustainability of activist networks (i.e., mobilizing structures) between and across social movement organizations on campus and beyond.¹¹⁵ Although Davis’s framing was particular to campus-community organizers addressing broader social justice issues off campus, it is easily applied to other instances of student, alumnx, and other postsecondary activism more closely related to issues of campus climate. For example, consider the legacies of the “I, Too, Am” (ITA) digital photo campaigns, which originated at Harvard in 2012, and “The Black Bruins” YouTube video at UCLA in 2013. Both represent speaking back through digital media technologies to institutions where Black people remained marginalized through long-standing underrepresentation in student and faculty demographics as well as everyday experiences of anti-Black racism. What is more, these campaigns propagated by enlisting racially minoritized students from colleges and universities around the United States who subsequently created similar new media projects to raise awareness of specific racist encounters and other racial climate issues on their campuses.¹¹⁶ A similar parallel could be drawn to the work of new media activist behind the “Black @” Instagram accounts (e.g., @blackatmichigan, @blackatusc, @blackatupenn), which, like the ITA campaigns, document the stories of Black students, staff, faculty, and community members experiencing racial profiling by campus police, classroom microaggressions, and other racialized experiences limiting their collective sense of belonging.

CONSIDERATIONS FOR FUTURE DIRECTIONS

In this final section of our review, we brought together multidisciplinary perspectives on activism within and beyond higher education to better understand

the particular ways activists *do* activism. We provided a series of connections between higher education research on activism and the broader field of social movement studies, which we further used to better conceptualize the complex tactical repertoires of higher education activists in the contexts of labor, teaching and learning, and campus climate. More specifically, we contemporized earlier efforts by higher education scholars to address activists' uses of information and communication technologies through engaging critical media studies research and the alternative and activist new media genres for greater theoretical clarity. Still, the future of higher education research on activism requires an acute focus on the role tactical repertoires play in the creation, maintenance, and efficacy of campus-based and campus-community movements. Questions we offer for future directions through the tactics and strategies framework are the following:

- How do higher education activists develop networks, coalitions, and other movement relationships to build political power?
- What material and nonmaterial resources are necessary for contemporary college and university activists to achieve their movement goals?
- What strategies inform the types of direct action employed by students, staff, faculty, and extra-institutional actors as differently positioned higher education stakeholders?
- In what ways are alternative and activist new media technologies being utilized by activists in postsecondary contexts?

Conclusion

In this chapter we set out to delimit the areas in which the study of activism in higher education has primarily focused. Through our cursory review of the extant higher education literature, as well as scholarship from other fields and disciplines engaged in the study of higher education activism, we have presented a framework for organizing and understanding higher education activism across four interrelated domains, conceptualized as the actors, contexts, tactics, and strategies (ACTS) framework. We used this framework not only to capture existing research and findings related to political engagement in postsecondary contexts but also to advance important questions, as the study of college and university activism continues to vacillate between margin and center in the study of higher education. Altogether, the ongoing examinations of activism and political engagement in postsecondary contexts must continue to engage each of the four domains, whether singularly or as an interrelated set of empirical foci,

in ways that deepen the knowledge of college and university students, staff, faculty, and communities with regard to who participates in campus and campus-community movements (and for what reasons), where such movements exist within the material-digital and campus-community-digital continuums, and how such movements achieve their goals.

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